



HOUSE OF REPRESENTATIVES

H. No. 9315

BY REPRESENTATIVES YU (J.V.), YU (D.G.), GO (M.), LAGON (S.), TY, DIONISIO, HARESCO, SINGSON-MEEHAN, MAGSINO, SUAN, REYES, BOLLIA, DAGOOC, CRUZ (A.), BASCUG, ZAMORA (M.C.), VERZOSA, LOYOLA, PUMAREN, ORDANES, KHO (R.), AQUINO-MAGSAYSAY, LEE, TARRIELA, PADIERNOS, ANG, CUA, ROBES, SALO, CAJAYON-UY, NOEL, CHUNGALAO, PADUANO, GORRICETA, SALIMBANGON, CASTRO (F.), RODRIGUEZ (R.), PALMA, DELOS SANTOS, CO (E.) AND SALCEDA

AN ACT

CONVERTING THE JH CERILLES STATE COLLEGE LOCATED IN BARANGAY MATI, MUNICIPALITY OF SAN MIGUEL, PROVINCE OF ZAMBOANGA DEL SUR INTO A STATE UNIVERSITY AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1 **SECTION 1. Conversion.** – The JH Cerilles State College in the Municipality of San
2 Miguel, Province of Zamboanga del Sur, including its campuses in the Municipalities of
3 Dumingag and Lakewood and in the City of Pagadian, as well as its various offsite and
4 extension campuses, all located in the Province of Zamboanga del Sur, are converted into a
5 state university to be known as the Zamboanga del Sur State University (ZDSSU). Its main
6 campus shall be in Barangay Mati, Municipality of San Miguel, Zamboanga del Sur.

7
8 **SEC. 2. General Mandate.** – The ZDSSU shall primarily provide advanced
9 technological, professional, and vocational instruction and training in arts and sciences,
10 education, agriculture and forestry, tourism, criminology, engineering, medical education
11 and its allied medical programs, legal education, environmental science, information and
12 communications technology, management and entrepreneurship, non-traditional courses,
13 and other fields of study, as well as short-term technical and vocational courses. It shall
14 promote advanced instruction, research, extension services, and production activities and
15 shall provide progressive leadership in its areas of specialization.

16
17 **SEC. 3. Curricular Offerings.** – The ZDSSU shall offer short-term technical-
18 vocational, undergraduate, and graduate courses in the fields of arts and sciences, education,

1 agriculture and forestry, tourism, criminology, engineering, medical education, legal
2 education, environmental science, information and communications technology,
3 management and entrepreneurship, social work and the social sciences, and other degree
4 courses, as the Board of Regents may deem necessary to carry out its objectives, and those
5 which respond to the human resource development needs of the Province of Zamboanga del
6 Sur and the Region IX.

7
8 The existing reasonably-sized laboratory high school shall continue to operate under
9 the supervision of the College of Education of the ZDSSU to serve the in-campus
10 requirements of its students.

11
12 **SEC. 4. Administration.** – The ZDSSU shall have the general powers of a
13 corporation set forth in Republic Act No. 11232, otherwise known as the “Revised
14 Corporation Code of the Philippines”. The administration of the ZDSSU and the exercise of
15 its corporate powers shall be vested exclusively in the Board of Regents and the President of
16 the ZDSSU.

17
18 **SEC. 5. The Board of Regents.** – The governing body of the ZDSSU shall be the
19 Board of Regents, hereinafter referred to as the Board, which shall be chaired and co-chaired
20 by the Chairperson of the Commission on Higher Education (CHED) and the President of
21 the ZDSSU, respectively, and with the following as members:

- 22
23 (a) Chairperson of the Committee on Higher, Technical and Vocational Education
24 of the Senate;
25 (b) Chairperson of the Committee on Higher and Technical Education of the House
26 of Representatives;
27 (c) Regional Director of the National Economic and Development Authority;
28 (d) Regional Director of the Department of Science and Technology;
29 (e) Regional Director of the Department of Agriculture;
30 (f) President of the federation of faculty associations of the ZDSSU;
31 (g) President of the federation of student councils of the ZDSSU;
32 (h) President of the federation of alumni associations of the ZDSSU;
33 (i) Representative of the nonteaching or personnel association of the ZDSSU; and
34 (j) Two (2) prominent citizens from the private sector who have distinguished
35 themselves in their professions or fields of specialization.

36
37 The Board shall appoint two (2) prominent citizens who shall be selected from a list
38 of at least five (5) qualified persons from the Province of Zamboanga del Sur, as
39 recommended by a search committee constituted by the President of the ZDSSU, in
40 consultation with the Chairperson of the CHED and other members of the Board, based on
41 the standards and qualifications for the position set by the Board. They shall serve for a term
42 of two (2) years from the date of appointment.

43
44 The president of the federation of faculty associations, the president of the federation
45 of student councils, the president of the federation of alumni associations, and the
46 representative of the nonteaching personnel shall be coterminous with their terms of office,
47 as provided under their respective constitutions and bylaws.

48
49 **SEC. 6. Powers and Duties of the Board.** – The administration of the ZDSSU and
50 the exercise of its corporate powers are vested in the Board, which shall have the following
51 specific powers and duties in addition to its general powers of administration and the exercise

1 of all the powers granted to the Board of Directors of a Corporation under Section 35 of
2 Republic Act. No. 11232:

3
4 (a) Promulgate and implement policies in accordance with the declared State policies on
5 education, other pertinent provisions of the Constitution on education, agriculture, science
6 and technology, and the policies, standards and thrusts of the CHED under Republic Act No.
7 7722, otherwise known as the "Higher Education Act of 1994";

8
9 (b) Approve the curricula, instructional programs, and rules on student discipline drawn by
10 the Administrative and Academic Councils, as herein provided;

11
12 (c) Appoint, upon the recommendation of the President of the ZDSSU, the vice presidents,
13 chancellors, deans, directors, heads of the campuses, faculty members, and other officials
14 and employees of the ZDSSU;

15
16 (d) Fix and adjust the salaries of faculty members, administrative officials, and employees,
17 subject to the provisions of the Revised Compensation and Position Classification System
18 and other pertinent budget and compensation laws governing hours of service, and such other
19 duties and conditions as it may deem proper; grant them, at its discretion, leaves of absence
20 under such regulations as it may promulgate, any provision of existing law to the contrary
21 notwithstanding; and remove them for cause in accordance with the requirements of due
22 process of law;

23
24 (e) Fix the tuition fees and other necessary school charges, such as matriculation fees,
25 graduation fees, and laboratory fees, as the Board may deem proper to impose, after due
26 consultation with the concerned sectors. The fees and charges, including government
27 subsidies and other income generated by the ZDSSU, shall constitute its special trust funds
28 and shall be deposited in any authorized government depository bank. All interests that shall
29 accrue therefrom shall form part of the same funds for the use of the ZDSSU;

30
31 Any provision of existing law, rule or regulation to the contrary notwithstanding, any
32 income generated by the ZDSSU from tuition fees and other charges, as well as from the
33 operation of auxiliary services and land grants, shall be retained by the ZDSSU and may be
34 disbursed by the Board for instruction, research, extension services, and other programs or
35 projects of the ZDSSU: *Provided*, That all fiduciary fees shall be disbursed for the specific
36 purposes for which these are collected: *Provided, however*, That if, for reasons beyond its
37 control, the ZDSSU shall not be able to pursue any project for which the funds have been
38 appropriated and allocated under its approved program of expenditures, the Board may
39 authorize the use of said funds for any reasonable purpose which, in its discretion, may be
40 necessary and urgent for the attainment of the objectives and goals of the ZDSSU;

41
42 (f) Adopt and implement a socialized scheme of tuition and other school fees for greater
43 access of poor but deserving students in accordance with Republic Act No. 10931, otherwise
44 known as the "Universal Access to Quality Tertiary Education Act";

45
46 (g) Establish professorial chairs in the ZDSSU and provide fellowships for qualified faculty
47 members, and scholarships to deserving students;

48
49 (h) Receive and appropriate sums as may be provided for by law for the support of the
50 ZDSSU, and all other sums in the manner it may, in its discretion, determine to carry out the
51 purposes and functions of the ZDSSU;

- 1 (i) Set the policies on admission and graduation of students;
2
- 3 (j) Award honorary degrees upon persons in recognition of their outstanding contributions in
4 the fields of education, public service, arts, science and technology, sports and human
5 kinetics or any field of specialization within the academic competency of the ZDSSU, and
6 authorize the awarding of certificates of completion of nondegree and nontraditional courses;
7
- 8 (k) Develop academic arrangements for institutional capability building with appropriate
9 institutions and agencies, whether public, private, local or foreign, and appoint experts or
10 specialists as consultants, part-time, visiting or exchange professors, scholars or researchers,
11 as the case may be;
12
- 13 (l) Adopt modern and innovative modes of transferring knowledge to allow greater access to
14 education such as the use of information technology, online programs, the dual training
15 system, open distance learning, and community laboratory;
16
- 17 (m) Absorb non-chartered tertiary education institutions within the province of Zamboanga
18 del Sur and Region IX as branches, extension campuses, and external centers, in coordination
19 with the CHED and in consultation with the Department of Budget and Management (DBM),
20 and offer therein programs or courses to carry out the constitutional mandate of providing
21 equal access to educational opportunities;
22
- 23 (n) Authorize an external management audit of the ZDSSU, to be financed by the CHED,
24 subject to the rules and regulations of the Commission on Audit, and institute reforms,
25 including academic and structural changes, on the basis of the audit results and
26 recommendations;
27
- 28 (o) Develop consortia and other economic forms of linkages with local government units, as
29 well as public, private, local or foreign institutions and agencies for the furtherance of the
30 purposes and objectives of the ZDSSU;
31
- 32 (p) Import economic, technical and cultural books and publications;
33
- 34 (q) Enter into joint ventures with business industry for the profitable growth and management
35 of economic assets, the proceeds of which shall be used for the development and
36 strengthening of the ZDSSU;
37
- 38 (r) Receive, in trust, all legacies, gifts, and donations of real and personal properties of all
39 kinds and administer and dispose of the same, when necessary, for the benefit of the ZDSSU
40 and subject to the limitations, directions, and instructions of the donor, if any;
41
- 42 (s) Extend the term of the President of the ZDSSU beyond the age of retirement but not
43 beyond the age of seventy (70), based on the guidelines, qualifications and standards set by
44 the Board: *Provided*, That the President's performance has been rated by the Board as
45 outstanding and a unanimous recommendation for such extension has been decided upon by
46 the Search Committee;
47
- 48 (t) Delegate any of its powers and duties to the President and other officials of the ZDSSU,
49 as it may deem appropriate, so as to expedite the administration of the affairs of the ZDSSU;

1 (u) Establish policy guidelines and procedures for participative and transparent decision-
2 making within the ZDSSU;

3
4 (v) Where most advantageous to the ZDSSU, privatize the management of non-academic
5 services such as health, food, building or grounds or property maintenance, and such other
6 similar activities;

7
8 (w) Authorize the construction or repair of its buildings, machinery, equipment and other
9 facilities, and the purchase and acquisition of real property, including the necessary supplies,
10 materials, and equipment; and

11
12 (x) Promulgate rules and regulations, as may be necessary, to carry out the purposes and
13 functions of the ZDSSU.

14
15 **SEC. 7. Meetings of the Board.** – The Board shall regularly convene once every
16 three (3) months. The Chairperson of the Board may, however, call a special meeting
17 whenever necessary: *Provided*, That members are notified in writing at least three (3) days
18 prior to the conduct of said meeting.

19
20 A quorum of the Board shall consist of a majority of all its members holding office
21 at the time of the meeting: *Provided, however*, That the Chairperson of the Board or the
22 President of the ZDSSU is among those present in the meeting.

23
24 In case the Chairperson of the CHED cannot attend a meeting of the Board, a CHED
25 Commissioner duly designated by Chairperson of the CHED as representative to the meeting,
26 shall have all the rights and responsibilities of a regular member: *Provided*, That during the
27 meeting, the President of the ZDSSU, as Vice Chairperson, shall be the presiding officer:
28 *Provided, further*, That this provision notwithstanding, the Chairperson of the CHED may
29 designate a CHED Commissioner as the regular Chairperson of the Board, in which case, the
30 said CHED Commissioner shall act as the presiding officer.

31
32 In case the Chairpersons of the Senate Committee on Higher, Technical and
33 Vocational Education and the House Committee on Higher and Technical Education shall
34 not be able to attend the Board meeting, they may designate their respective representatives
35 who shall have the same rights and responsibilities as regular members of the Board.

36
37 The members of the Board shall serve without compensation other than
38 reimbursements for actual and necessary expenses incurred, either for their attendance to the
39 meetings of the Board or in connection with other official business authorized by resolutions
40 of the Board, subject to existing laws and regulations.

41
42 **SEC. 8. The University President.** – The ZDSSU shall be headed by a President
43 who shall be appointed by the Board, subject to its guidelines on qualification standards, and
44 based on the recommendation of a Search Committee duly constituted for the purpose of
45 selecting the President. The ZDSSU President shall render full-time service for a term of four
46 (4) years, and may be reappointed to another term: *Provided*, That in order to effect the
47 smooth transition of the college to a state university, the incumbent President of the JH
48 Cerilles State College, if qualified, shall serve as the first President of the ZDSSU.

49
50 Within six (6) months before the expiration of the term of office of the incumbent
51 President of the ZDSSU, the Board shall constitute the Search Committee for the Presidency.

1 The powers and duties of the President of the ZDSSU, in addition to those specifically
2 provided in this Act, shall be those usually pertaining to the Office of the President of
3 universities and those delegated by the Board.
4

5 The salary of the President of the ZDSSU shall be in accordance with Republic Act
6 No. 11466, otherwise known as the “Salary Standardization Law of 2019”, and such other
7 laws amendatory thereto, which may hereinafter be enacted, and on the joint circular for state
8 universities and colleges’ leveling instruments, and guidelines of the CHED and the DBM.
9

10 In case of vacancy in the Office of the President by reason of death, compulsory
11 retirement, resignation, removal for cause, or incapacity of the President to perform the
12 functions of the office, the Board shall designate an Officer-in-Charge (OIC) of the ZDSSU,
13 pending the appointment of a new President: *Provided*, That the OIC shall serve only during
14 the unexpired portion of the term.
15

16 The President of the ZDSSU shall be assisted by the following officials: Vice
17 President for Academic Affairs; Vice President for Administration, Planning, and Finance;
18 and Vice President for Research, Development, and Extension. They shall all be appointed
19 by the Board upon the recommendation of the President of the ZDSSU.
20

21 **SEC. 9. *The Secretary of the ZDSSU.*** – The Board shall appoint a Secretary who
22 shall serve as such for both the Board and the ZDSSU and shall keep all records and
23 proceedings of the board in addition to other duties and responsibilities. The Secretary of the
24 ZDSSU shall serve upon each member of the Board the appropriate notice of Board
25 meetings.
26

27 **SEC. 10. *The Treasurer of the ZDSSU.*** – The Treasurer of the Philippines shall be
28 the *ex officio* Treasurer of the ZDSSU.
29

30 **SEC. 11. *The Administrative Council.*** – There shall be an Administrative Council
31 consisting of the President of the ZDSSU, as Chairperson, and the vice-president, deans,
32 director, and other officials of equal rank, as members, whose duty is to review and
33 recommend to the Board such policies governing the administration, management, and
34 development planning of the ZDSSU.
35

36 **SEC. 12. *The Academic Council.*** – There shall be an Academic Council consisting
37 of the President of the ZDSSU, as Chairperson, and all academic staff with the rank of at
38 least an assistant professor, as members, which shall formulate academic policies.
39

40 The Academic Council shall review and recommend the curricular offerings and
41 rules on student discipline, fix the requirements for the admission of students, as well as for
42 their graduation and conferment of degrees, exercise disciplinary power over the students
43 and shall formulate rules and regulations on student discipline, subject to the review and
44 approval of the Board through the President of the ZDSSU.
45

46 It shall have disciplinary power over the students of the ZDSSU and shall formulate
47 rules and regulations on student discipline, subject to the approval of the Board.

1 **SEC. 13. *Academic Freedom and Institutional Autonomy.*** – The ZDSSU shall
2 enjoy academic freedom and institutional autonomy pursuant to Paragraph 2, Section 5 of
3 Article XIV of the Constitution.

4
5 **SEC. 14. *The Faculty.*** – No political belief, gender preference, cultural or
6 community affiliation, ethnic origin, nor religious opinion or affiliation shall be a matter of
7 inquiry in the appointment of faculty members of the ZDSSU: *Provided*, That the
8 appointment shall be subject to the guidelines on qualification standards set by the Board:
9 *Provided, further*, That a member of the faculty shall not criticize, vouch for, recruit members
10 in behalf of, or preach about any particular church or religious sect.

11
12 **SEC. 15. *Heads of Campuses.*** – The Campus Directors shall serve as heads or
13 administrators of their respective ZDSSU's campuses and render full-time service.

14
15 They shall be appointed or designated by the Board, upon recommendation of the
16 Search Committee and the President, subject to the guidelines on qualification standards set
17 by the Board: *Provided*, That upon the effectivity of this Act, the incumbent Campus
18 Directors of the existing campuses of the JH Cerilles State College shall continue to serve as
19 such.

20
21 **SEC. 16. *Scholarship Programs and Admission.*** – The ZDSSU shall provide
22 scholarship programs and other affirmative action programs to assist poor but deserving
23 students who qualify for admission to the ZDSSU. No student shall be denied admission to
24 the University by reason of sex, religion, political, cultural or community affiliation, and
25 ethnic origin.

26
27 **SEC. 17. *Authority to Loan or Transfer of Apparatus, Equipment or Supplies, and***
28 ***Detail of Personnel.*** – The heads of the bureaus and offices of the national government are
29 hereby authorized to loan or transfer, upon the request of the President of the ZDSSU, such
30 apparatus, equipment or supplies as may be needed by the ZDSSU, and to detail employees
31 for duty therein when, in the judgment of the head of the bureau or office, the apparatus,
32 equipment, supplies or services of such employees can be spared without serious detriment
33 to public service. The employees so detailed shall perform such duties as required of them
34 by the President of the ZDSSU and the time so employed shall be counted as part of their
35 regular service.

36
37 **SEC. 18. *Assets, Liabilities, and Personnel.*** – All assets, both real and personal,
38 personnel and records of the JH Cerilles State College, as well as its liabilities or obligations,
39 shall be transferred to the ZDSSU: *Provided*, That the positions, rights, and security of tenure
40 of faculty members and personnel therein employed under existing laws prior to the
41 conversion into the ZDSSU shall be respected.

42
43 All parcels of land belonging to the government occupied by the JH Cerilles State
44 College and all its satellite campuses, as well as its various offsite or extension campuses are
45 declared as property of the ZDSSU, and shall be titled under its name: *Provided*, That should
46 the ZDSSU cease to exist or be abolished or should such aforementioned parcels of land be
47 no longer needed by the ZDSSU, the same shall revert to the Municipality of San Miguel or
48 to the Republic of the Philippines, as the case may be.

49
50 **SEC. 19. *Duty and Tax Exemptions.*** – The importation of books or publications,
51 which are for economic, technical-vocational, scientific, philosophical, historical, legal or

1 cultural purposes made by the ZDSSU, upon certification by the CHED, shall be exempt
2 from customs duties in accordance with the provisions of Republic Act No. 10863, otherwise
3 known as the "Customs Modernization and Tariff Act".
4

5 All grants, bequests, endowments, donations, and contributions made to and used
6 actually, directly, and exclusively for educational purposes by the ZDSSU, shall be exempt
7 from donor's tax and the same shall be considered as allowable deductions from gross
8 income for purposes of computing the taxable income of the donor in accordance with the
9 provisions of the National Internal Revenue Code of 1997, as amended.
10

11 **SEC. 20. Compliance with the CHED Requirements.** – Notwithstanding the
12 provisions of this Act, the conversion of the JH Cerilles State College to a state university
13 shall become effective only upon the determination and declaration by the CHED, based on
14 the recommendation of a panel of experts constituted for the purpose, that the JH Cerilles
15 State College has complied with the requirements for a university status based on CHED
16 Memorandum Order No. 46, series of 2012 (Policy-Standard to Enhance Quality Assurance
17 (QA) in Philippine Higher Education Through an Outcomes-Based and Typology-Based
18 QA): *Provided*, That the panel may issue such recommendation when the JH Cerilles State
19 College has substantially complied with the requirements for the grant of university status.
20

21 The following operational requirements for a university, as established by the CHED,
22 shall be complied with:
23

24 (a) Employment of full-time, permanent faculty members who possess relevant
25 degrees in their areas of specialization, as required by the CHED, and shall have participated
26 in research and development activities in their respective disciplines, as evidenced by
27 refereed publications and other scholarly outputs;
28

29 (b) Offering of a comprehensive range of degree programs in all levels, from basic
30 post-secondary to doctoral programs;
31

32 (c) Conduct of viable research programs in specific disciplinal and multidisciplinary
33 areas of study that produce new knowledge, as evidenced by refereed publications, citations,
34 inventions, and patents, among others;
35

36 (d) Establishment of comprehensive learning resources and support structures, to
37 include libraries, practicum laboratories, relevant educational resources, and linkages with
38 relevant disciplinal and professional sectors, so as to allow students to explore basic,
39 advance, and even cutting-edge knowledge in a wide range of disciplines or professions;
40

41 (e) Maintenance of linkage and affiliation with other research institutions in various
42 parts of the world to ensure that the research activities of the ZDSSU are functioning at
43 current global standards; and
44

45 (f) Conduct of outreach activities to allow the students, faculty, and research staff to
46 apply the new knowledge they generate to address specific social development problems.
47

48 The CHED, through its regional office, shall regularly provide technical assistance to
49 the ZDSSU and monitor its compliance with the requirements of the CHED.

1 The JH Cerilles State College shall retain its status prior to the effectivity of this Act
2 until it is able to comply with the requirements provided herein.
3

4 **SEC. 21. *Development Plan and Organizational Structure.*** – Within one hundred
5 twenty (120) days after the approval of this Act, the ZDSSU shall accomplish the following:
6

7 (a) Submit a five (5)-year development plan, including its corresponding program budget to
8 the CHED and the DBM;
9

10 (b) Submit the revised Land Use Development and Infrastructure Plan (LUDIP) in
11 accordance with Republic Act No. 11396, otherwise known as the “SUCs LUDIP Act”;
12

13 (c) Undergo a management audit in cooperation with the CHED; and
14

15 (d) Set up its organizational, administrative as well as academic structure, including the
16 designation of the key officials and other administrative personnel of the ZDSSU.
17

18 **SEC. 22. *Filing of Report.*** – On or before the fifteenth (15th) day of the second (2nd)
19 month after the opening of regular classes each year, the Board shall file a detailed report on
20 its compliance with the requirements for a university status with the Office of the President
21 of the Philippines and both Houses of Congress, through the Chairperson of the CHED.
22

23 **SEC. 23. *Appropriations.*** – The amount necessary to carry out the initial
24 implementation of this Act shall be charged against the current year’s appropriation of the
25 JH Cerilles State College. Thereafter, such sums as may be necessary for the continued
26 implementation of this Act shall be included in the annual General Appropriations Act.
27

28 **SEC. 24. *Suppletory Application.*** – The provisions of Republic Act No. 8292,
29 otherwise known as the “Higher Education Modernization Act of 1997”, shall form part of
30 this Act.
31

32 **SEC. 25. *Implementing Rules and Regulations.*** – Within sixty (60) days from the
33 effectivity of this Act, the Board shall, in consultation with the CHED, issue rules and
34 regulations to implement its provisions.
35

36 **SEC. 26. *Separability Clause.*** – If, for any reason, any part or provision of this Act
37 is declared invalid or unconstitutional, the remaining parts or provisions not affected are in
38 full force and effect.
39

40 **SEC. 27. *Repealing Clause.*** – All other laws, presidential decrees, executive orders,
41 and rules and regulations contrary to or inconsistent with the provisions of this Act are
42 amended, repealed, or modified accordingly.
43

44 **SEC. 28. *Effectivity.*** – This Act shall take effect fifteen (15) days after its publication
45 in the *Official Gazette* or in a newspaper of general circulation.

Approved,