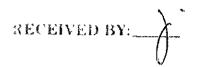




"15 SEP 15 P3:33

SENATE S. No. 2950



Prepared by the Committees on Justice and Human Rights and Finance with Senators Escudero, Villar, Legarda, and Pimentel as Authors thereof

AN ACT MODERNIZING THE NATIONAL BUREAU OF INVESTIGATION, PROVIDING FUNDS THEREFOR, AND FOR OTHER PURPOSES

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

SECTION 1. Short Title. - This Act shall be known as the "National Bureau of Investigation Modernization Act."

SEC. 2. Declaration of Policy. - It is the policy of the State to promote and maintain an effective, modern, gender-responsive, competent and highly trained investigative body, functionally integrated and national in scope.

Toward this end, the State shall formulate plans and programs to enhance and modernize the National Bureau of Investigation, with expanded structure, capability and manpower, responsive to the demands of the times.

12

8

9

10

11

· }:

SEC. 3. Reorganization, Modernization, and Expansion. - The National Bureau of Investigation (NBI) is hereby reorganized and modernized to adequately meet the increasing demands of an expanded investigative and detective work.

It shall implement a modernization program geared towards the acquisition of state-of-the-art investigative and intelligence equipment and the establishment of forensic and scientific laboratories. The program shall include provisions for the training of its personnel in this regard.

The present organizational structure of the NBI shall be reorganized into the Office of the Director, Office of the Deputy Director for Administration, Office of the Deputy Director for Operations, Offices of the Assistant Directors for Investigation Service, Intelligence Service, Comptroller Service, Human Resource and Management Service, Internal Audit Service, Forensic and Scientific Research Service, Legal Service, and Information and Communications Technology Service. Each service shall be composed of the necessary divisions and sections.

The NBI shall establish a Regional Office in every region to be headed by a Regional Director and District Offices in every province to be headed by a Head Agent. Field Offices may also be established and maintained by the Director as the need arises.

The NBI personnel complement shall be increased and their positions upgraded, as follows:

	From		To	
Old Position	Salary	New Position	Salary	
	Grade		Grade	
Director VI	SG 30	Director	SG 30	
Director V	SG 29	Deputy Director	SG 29	
(Assistant Director)				
Director III	SG 27	Assistant Director	SG 28	
(Deputy Director)				
Director II	SG 26	Regional Director	SG 27	
(Regional Director)				
Director I	SG 25	Assistant	SG 26	
(Assistant Regional		Regional Director		
Director)				
Investigation Agent	SG 25	Head Agent	SG 25	
VI (Head Agent)				
Investigation Agent	SG 24	Supervising Agent	SG 24	
V (Supervising				
Agent)				
Investigation Agent	SG 23	Senior Agent	SG 23	
IV (Senior Agent)				
Investigation Agent	SG 22	Investigation	SG 22	
III		Agent III (Agent)		
Investigation Agent	SG 20			
II				
Investigation Agent	SG 18			
I				
Special Investigator	SG24			
V				

· ()

. C. . V.

Special Investigator	SG22		
IV			
Special Investigator	SG18		
m			

The number of administrative support personnel shall also be increased to effectively carry out their functions.

The NBI personnel occupying the positions affected by the changes embodied in this Act at the time of its approval shall thereafter occupy and discharge the duties and functions of their new positions and receive the corresponding salary and benefits without the necessity of new appointment.

SEC. 4. *Powers and Functions*. - The NBI shall have the following powers and functions:

- a) Undertake investigation and detection of crimes and other offenses against the laws of the Philippines, on its own initiative, upon complaint of an offended party, or as public interest may require;
- b) Issue *subpoena* for the appearance of any person for investigation or production of documents, through its officers from the ranks of Regional Director to Director;
- c) Act as a national clearing house of criminal records and other related information for the benefit of the Government;
- d) Render technical assistance to Government agencies and instrumentalities, when so requested;

e) Extend assistance in cases involving extradition and mutual legal assistance, when requested by the Department of Justice;

1 5

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

- f) Establish an NBI Academy which shall be responsible for the recruitment, training, and development of all NBI agents and personnel, among others;
- g) Establish and maintain a Forensic and Scientific Research Center which shall serve as the primary center for forensic and scientific research in furtherance of scientific knowledge in criminal investigation, detection, evidence collection and preservation, and provide the necessary training therefor;
- h) Establish and maintain a Cyber Investigation and Assessment Center which shall serve as the nerve center for computer information technologies, data on cybercrime cases, computer intrusion, threats, and other related crimes or activities;
- i) Establish and maintain an integrated, comprehensive, and stateof-the-art network of equipment and facilities to be used by the NBI in its criminal investigation, detection, and evidence gathering, and to provide the corresponding training in this regard;
- j) Request the assistance of the Philippine National Police (PNP), Armed Forces of the Philippines, or any other agency of the Government, including government—owned and/or-controlled corporations, in its anti-crime drive. Such assistance may include the use of the agency's personnel and facilities upon prior approval by the head of the agency concerned;
- k) Conduct intelligence operations in furtherance of the foregoing powers and functions;
- 1) Enter into any contract or transaction for the acquisition, ownership, possession, administration, lease, disposition or

acceptance of real or personal property in its name, subject to the approval of the Secretary of Justice;

- m)Establish a modern NBI Clearance and Identification Center containing all derogatory and criminal records and civilian identification records, including their identifying marks and characteristics and fingerprint database, as well as dental records pursuant to Presidential Decree No. 1575, entitled "Requiring Practitioners of Dentistry to Keep Records of Their Patients";
- n) Maintain, for purposes of investigative and forensic requirements of the NBI, relevant database such as ballistic records of firearms including but not limited to data ownership, possession, and other related identifying circumstances; and Deoxyribonucleic Acid (DNA) databank; and
- o) Perform such other functions as the President or the Secretary of Justice may assign.

SEC. 5. Priority Cases. – The following shall be the priority cases:

- a) Human Trafficking cases in all airports in the Philippines;
- b) Extra-Judicial/Extra-Legal Killings committed by the state's security forces against media practitioners and activists;
- c) Killings of Justices and Judges;
- d) Violation of Republic Act No. 10175, otherwise known as the "Cybercrime Prevention Act";
 - e) Cases referred by the Inter-Agency Anti-Graft Coordinating Council (IAGCC) or similar bodies;
 - f) Violations of the Anti-Dummy Law;

4 61

. , . . .

- g) Cases involving threats to security or assaults against the persons of the President, Vice President, Senate President, Speaker of the House of Representatives, and Chief Justice of the Supreme Court;
- h) Cases where the alleged offenders are members of organized groups or syndicates where the imposable penalty is *prision* mayor in its minimum period;
- i) Identification of the dead/victims in case of mass fatality incidents caused by natural disasters; and
- j) Violations of commercial, economic, and financial or white-collar crimes such as, but not limited to, those punishable under Republic Act No. 8792 otherwise known as "E-Commerce Act of 2000", Republic Act No. 8484 otherwise known as "Access Devices Regulations Act of 1998", Republic Act No. 8293 otherwise known as "Intellectual Property Code of the Philippines," Republic Act No. 8799 otherwise known as "Securities Regulation Code," Presidential Decree No. 1689 otherwise known as "Decree Increasing the Penalty for Certain Forms of Estafa," and other similar penal statutes that may be enacted by Congress.

Once the NBI takes cognizance of any of the aforementioned cases, the PNP and other law enforcement agencies/investigative entities shall collaborate with and render assistance to the NBI. In cases where jurisdiction is vested exclusively and/or primarily with the PNP or other law enforcement agency/investigating agency, the NBI shall collaborate with and render assistance to the same.

SEC. 6. The NBI Director and Other Officials - The NBI shall be headed by a Director and assisted by two (2) Deputy Directors, one for Administration and another for Operations, and an Assistant Director for each of the following eight (8) Services: Investigation Service, Intelligence Service, Human Resources and Management Service, Comptroller Service, Internal Audit Service, Forensic and Scientific Research Service, Legal Service, and Information and Communications Technology Service.

The NBI Director shall be appointed by the President and shall have the rank, salary, and benefits equivalent to that of an Undersecretary. No person shall be appointed Director unless he is a natural-born citizen of the Philippines, a member of the Philippine Bar, with at least fifteen (15) years of relevant professional experience, and preferably from within the ranks of directors.

The Deputy Directors to Assistant Regional Directors shall likewise be appointed by the President of the Philippines, coming from the ranks of the NBI, upon the recommendation of the Secretary of Justice.

No person shall be appointed Deputy Director unless he is a natural-born citizen of the Philippines, a member of the Philippine Bar or a Certified Public Accountant, with at least ten (10) years of relevant professional experience.

.

, ,

- **SEC. 7.** *Powers and Functions of the Director.* The Director shall have the following powers and functions:
- a) Formulate policies, guidelines, and programs to effectively carry out the purposes of this Act;

b) Direct, control, and supervise the administration and operations of the NBI;

- c) Promulgate rules and regulations as may be necessary or proper for the effective exercise of the powers and functions of the NBI, as well as the discharge of the duties and responsibilities of its officials and personnel;
- d) Determine, from time to time, subject to availability of funds and the approval of the Secretary of the Department of Budget and Management (DBM), the limit of reasonable allowances, incentives, bonuses, privileges, and other benefits which may be given to the NBI personnel;
- e) Create or abolish any division/unit and positions therein as may be required by the exigencies of the service, subject to the endorsement of the Secretary of Justice and approval of the Department of Budget and Management;
- f) Deploy any of its officials or personnel for missions abroad including, but not limited to, assignments as functionaries attached to any Philippine Embassy, consulate, or any other diplomatic office abroad in coordination with the Department of Foreign Affairs: *Provided*, That any expense incurred by the NBI representative in the establishment of his or her office, including operation and maintenance, is shouldered by the NBI;
- g) Hire consultants, subject to pertinent laws and rules, as may be deemed required by the exigencies of the service;
- h) Issue mission orders and permits to carry duly licensed firearms outside residence to its Agents, organic personnel assisting in the investigation, and other duly deputized personnel of the DOJ assisting the NBI in their investigative work;
- i) Designate NBI informants for investigative purposes;

7

8

9

20

23

28

- i) Remove, suspend, or otherwise discipline NBI agents and 1 personnel for cause in accordance with Civil Service Rules and 2 Regulations and other pertinent laws; 3 4
 - k) Determine and impose administrative fees;
 - 1) Perform any and all acts necessary, proper, or incidental to the attainment of the purposes and objectives of this Act; and
 - m)Perform such other functions as may be provided by law or authorized by the Secretary of Justice.
- SEC. 8. Qualifications of NBI Agents. The minimum 10 qualifications of NBI agents are the following: 11
- a) Citizen of the Philippines; 12
- b) Of good moral character; 13
- c) A member of the Philippine Bar or a holder of a Baccalaureate 14 Degree who passed the necessary Government licensure 15 examination relevant to the investigative functions of the NBI; 16 and 17
- d) Successfully passed the competitive mental and physical 18 examinations required by the NBI. 19
- **SEC. 9.** *Powers and Functions of Agents.* The agents of the NBI 21 shall have the following powers and functions: 22
 - a) Undertake investigations pursuant to the mandate of the NBI;
- b) Conduct searches, arrests, and seizures in accordance with 24 existing laws, rules and regulations; 25
- c) Take and require sworn statements of any person or persons so 26 summoned in relation to cases under investigation; 27
 - d) Administer oaths in cases under investigation; and
 - e) Such other functions as may be assigned by the NBI Director.

- SEC. 10. Benefits and Privileges. The NBI shall provide its personnel with the following benefits:
 - a) Health care services through a Health Maintenance Organization
 (HMO) for its regular employees;
 - b) Accident insurance policies for all employees;

- c) Trainings, scholarships, and seminars to deserving employees to upgrade their knowledge and skills, on official time and at the expense of the NBI;
 - d) Longevity pay, subject to guidelines that shall hereafter be issued by the NBI Director in accordance with existing laws and regulations and subject further to the approval of the DBM Secretary;
 - e) Hazard pay, subject to pertinent laws and rules; and
 - f) Transportation Benefits, subject to availability of funds, employees shall be provided with contracted transportation services until such time that the office can procure additional motor vehicles for this purpose.

SEC. 11. Seminars and Other Professional Fees. - Fees for relevant seminars, as well as professional membership fees for lawyers, registration fees, and related miscellaneous expenses incurred in completing the Mandatory Continuing Legal Education (MCLE) course shall be borne by the NBI. Likewise, professional membership fees, registration fees, including the mandatory continuing professional education (CPE), and related miscellaneous expenses of other employees holding positions for which a professional license is required by the NBI, shall be borne by the NBI.

SEC. 12. Franking Privilege. - All official mail matters of the NBI addressed for delivery within the Philippines shall be received, transmitted, and delivered free of charge: Provided, That such mail matters, when addressed to private persons or non-government offices, shall not exceed one hundred and twenty (120) grams; Provided further, That use of this privilege for non-official purposes shall be a ground for disciplinary action.

i , , ,

SEC. 13. Retention and Use of NBI Clearance Fees and other Fees. - The NBI shall be authorized to retain and use every year thirty percent (30%) of its collections from clearance fees for its modernization and to augment its operational expenses such as but not limited to capital outlay, expenses for health care services, career advancement and professionalization, legal assistance, seminars and other professional fees, among others. Provided, that in no case shall said annual appropriation exceed one hundred fifty million pesos (P150,000,000.00).

- SEC. 14. Funding Source. The funds required for the implementation of this Act, including employee benefits, shall be taken from:
 - a) Collections from NBI clearance and certification fees;
- b) Incidental income from trainings, tests, and the like;
- c) Proceeds from the sale of confiscated/forfeited articles after public auction from the cases investigated by the NBI upon order of the court;

- d) Other fees which may be determined and imposed by the Director; and
 - e) The General Appropriations Act.

SEC. 15. Implementing Rules and Regulations. - Within sixty (60) days from the approval of this Act, the NBI Director, in coordination with the Secretary of Justice and the Secretary of Budget and Management, shall promulgate such rules and regulations as may be necessary to carry out the provisions of this Act.

SEC. 16. *Transitory Provisions*. – All unexpended appropriations, real and personal property, contracts, records, and documents relating to the existing NBI shall be transferred to the reorganized NBI.

All rights, obligations, and liabilities of the existing NBI shall likewise be deemed to be rights, obligations, and liabilities of the reorganized NBI.

All incumbent officials and personnel of the NBI shall continue in office and perform their duties as such without need of reappointment *Provided*, that the incumbent Assistant Director shall continue in office as Deputy Director and the incumbent Deputy Directors shall continue in office as Assistant Directors of their respective or equivalent services.

Incumbent Special Investigators who have undergone the basic training course in the NBI Academy at the time of the passage of this bill but do not meet the qualifications of an agent under this Act shall remain as Special Investigators whose position status shall be converted from regular to co-terminus with the incumbent, to be abolished once vacated.

SEC. 17. Separability Clause. - Should any provision of this Act be declared invalid, the remaining provisions shall continue to be valid and subsisting.

4

SEC. 18. Repealing Clause. Provisions of R.A. No. 157 dated 19
June 1947, R.A. No. 2678 dated 18 June 1960, and Section 12, Chapter
4, Title III, Book IV of Executive Order 292 or the Administrative Code
of 1987, as amended, and all laws, decrees, orders, rules and regulations
or parts thereof which are contrary to or inconsistent with the provisions
of this Act, are hereby repealed or amended accordingly.

11

SEC. 19. Effectivity. - This Act shall take effect fifteen (15) days after its publication in two (2) newspapers of general circulation.

Approved,